

**LEMON GROVE CITY COUNCIL  
AGENDA ITEM SUMMARY**

Item No. 5  
Mtg. Date July 18, 2017  
Dept. Development Services Department

**Item Title:** [Public Appeal to Consider Appeal No. AA1-700-0001 Regarding the Denial of Zoning Clearance No. ZC1-700-0006 Continued from May 16, 2017; a Request to Apply for a Conditional Use Permit to Establish a Medical Marijuana Dispensary at 7309 Broadway in the General Commercial Zone. ]

**Staff Contact:** [David De Vries, Development Services Director ]

**Recommendation:**

1. [Continue Public Hearing from May 6, 2017; and
2. Adopt a Resolution (**Attachment B**) upholding the Development Services Director's determination to deny ZC1-700-0006, a request to apply for a conditional use permit to establish a medical marijuana dispensary at 7309 Broadway in the General Commercial Zone.]

**Item Summary:**

[On April 3, 2017, the Development Services Director (Director) denied Zoning Clearance Application No. ZC1-700-0006, a request to establish a medical marijuana dispensary (MMD) at 7309 Broadway. The application was denied because the proposed MMD would be at a property located within 1,000 feet of a State-licensed family daycare home. The City of Lemon Grove obtained a confidential list of family daycare homes from the Department of Social Services (DSS), subject to the provision that the list be kept confidential. The appellant, Mr. Marty Frank, subsequently filed an appeal and request for public hearing, stating that the City has not proven there are any licensed day care facilities within 1,000 feet of the subject property. A discussion of the City provisions and DSS confidentiality requirements related to family daycare homes is provided herein (**Attachment A**). This public hearing was continued from May 6, 2017.]

**Fiscal Impact:**

None.

**Environmental Review:**

- |   |   |
|---|---|
| <input checked="" type="checkbox"/> Not subject to review | <input type="checkbox"/> Negative Declaration           |
| <input type="checkbox"/> Categorically Exempt             | <input type="checkbox"/> Mitigated Negative Declaration |

**Public Information:**

- |   |  |   |
|---|--|---|
| <input type="checkbox"/> None   | <input type="checkbox"/> Newsletter article                                  | <input type="checkbox"/> Tribal Government Consultation Request |
| <input checked="" type="checkbox"/> Notice published in local newspaper | <input checked="" type="checkbox"/> Notice to property owners within 500 ft. |   |

**Attachments:**

- A. [Staff Report ]
- B. [Resolution of Denial
- C. Lemon Grove Municipal Code Section 17.32.090
- D. Excerpt from DSS Frequently Asked Questions Publication
- E. Information Request Letter from City to DSS, dated February 9, 2017
- F. Response Letter from DSS to City February 21, 2017
- G. Draft City of Lemon Grove Medical Marijuana Zoning Map
- H. ZC1-700-0006 Application Form
- I. Staff Denial Letter for ZC1-700-0006
- J. AA1-700-0001 Appeal Form
- K. Staff Acknowledgment Letter for AA1-700-0001
- L. Daycare Address Disclosure Letter, Dated May 3, 2017
- M. Project Vicinity Map
- N. Continuance Letter

# Attachment A

## LEMON GROVE CITY COUNCIL STAFF REPORT

Item No. 5  
Mtg. Date July 18, 2017

**Item Title:** [Public Appeal to Consider Appeal No. AA1-700-0001 Regarding the Denial of Zoning Clearance No. ZC1-700-0006 Continued from May 16, 2017; a Request to Apply for a Conditional Use Permit to Establish a Medical Marijuana Dispensary at 7309 Broadway in the General Commercial Zone. ]

**Staff Contact:** [David De Vries, Development Services Director]

### **Background:**

This appeal hearing was originally scheduled for May 16, 2017. However, the hearing was continued to July 18, 2017 at the applicant's request (**Attachment N**).

In November 2016 voters in the City of Lemon Grove passed Measure V, an initiative removing the City's prohibition of medical marijuana dispensaries (MMDs) and establishing performance standards and a permit process by which MMDs may be established. Measure V was subsequently codified in Chapter 17.32 of the Lemon Grove Municipal Code. The permit process for MMDs requires approval of a conditional use permit (CUP), and the performance standards prohibit MMDs on properties within 1,000 feet of certain protected uses, one of which is licensed daycare. See Lemon Grove Municipal Code Section 17.32.090 (**Attachment C**).

In order to identify and map the location of protected uses, staff relied upon on a variety of resources including, but not limited to, the website for the California Department of Social Services (DSS), which is the licensing agency for daycare throughout the State of California. As part of this research, staff discovered that DSS does not disclose the addresses of licensed family daycare homes to the general public. Such uses are conducted in private residential settings where there is an expectation of privacy and where the dissemination of such information is restricted by law. This policy is explained in the DSS Frequently Asked Questions publication (**Attachment D**). Based on a request from the City, DSS staff supplied a list of family daycare homes and their addresses to the staff at the City of Lemon Grove, provided that City staff would not disclose the list to the general public (**Attachments E and F**).

In order to honor the DSS provisions to protect the location of family daycare homes, while still providing the public with a map to identify potential locations for MMDs, City staff created several draft maps with 1,000 foot buffers around the parcels where protected uses are located, then made those buffers opaque to obscure the underlying parcel geography (**Attachment G**). These map iterations were based on known protected uses at the time of map creation. On March 7, 2017, staff presented a report to City Council describing the recommended draft review procedures and draft conditions of approval for requests to establish MMDs. Staff also presented the newly created draft Medical Marijuana Zoning Map. The review procedures include using the Zoning Clearance (ZC) process as the initial step in screening and reviewing of MMD applications. Complete ZC applications for sites which meet the zoning criteria, application requirements, and distance restrictions described in LGMC Chapter 17.32, and which include all required application materials, will be deemed complete, and the applicants may then submit an application for CUP approval by the City Council. ZC applications for sites that do not meet the specified criteria are denied by staff. Staff's decision to deny any application is subject to appeal to the City Council, pursuant to LGMC Section 17.28.020(l).

On March 21, 2017, the appellant filed ZC1-700-0006, an application to apply for a conditional use permit to establish a MMD at the subject property (**Attachment H**). Prior to accepting the

# Attachment A

application, staff checked the location of the project site on the Medical Marijuana Zoning Map. Staff then informed the appellant that the proposed project site was within 1,000 feet of a protected use, and therefore staff would have no option but to deny the ZC application (**Attachment M**). The appellant chose to file the ZC application despite staff's admonishment. On April 3, 2017, the Development Services Director denied ZC1-700-0006 because the proposed project site is located within 1,000 feet of a licensed family daycare home (**Attachment I**). On April 5, 2017, the appellant filed an administrative appeal of the Director's decision. The appeal states that the City has not proven there are any licensed day care facilities within 1,000 feet of the subject property. Further details are provided herein (**Attachment J**).

On April 13, 2017, staff sent a letter to the appellant acknowledging receipt of the appeal, informing him of the appeal hearing date, and advising him to submit any additional information he wished to provide prior to the hearing (**Attachment K**). As of July 12, 2017, no additional information has been provided.

On May 3, 2017, staff contacted both of the family daycare home operators and asked for permission to disclose their locations to the appellant. One of the daycare operators, Kristina Pintor, informed staff that she had been contacted by three different groups with requests to relocate her daycare operation in order to facilitate the establishment of a dispensary. She stated that one of the groups included the owner of the property at 7309 Broadway. Furthermore, the proprietor of the small family daycare operation located at 3335 Citrus has complained about harassment by the owners and employees of 7309 Broadway prior to and after the appeal was filed showing that appellants knew of this location prior to filing their application and the appeal.

On May 3, 2017, out of an abundance of caution and in order to provide a full and open opportunity for the appellant to understand the reason staff denied the zoning clearance permit, and to allow the appellant to respond accordingly, staff sent a letter to the appellant (**Attachment L**) disclosing the physical street addresses of the licensed family daycare homes located within 1,000 feet of the proposed dispensary at 7309 Broadway.

It is worth noting that the subject property and the owner of the subject property have been subject to Code Enforcement actions since April of 2015 relating to the conduct of an unlicensed medical marijuana dispensary. During the conduct of the unlicensed dispensary, the City issued daily citations and multiple \$1,000 fines, which eventually totaled over \$246,000 including late payment penalties and interest. The majority of these fines are still outstanding. Moreover, these Code Enforcement efforts have required the involvement of the City Attorney's Office. The property was released from active code enforcement on March 10, 2017 when the MMD ceased operation and vacated the premises.

## Discussion:

The purpose of this appeal is to determine whether a MMD is allowed to proceed with a conditional use permit application based on a determination that the subject property is within 1,000 feet of a protected use, in this instance a licensed daycare facility. Staff contends that it has received appropriate evidence and made appropriate measurements to justify that there is a licensed daycare facility within 1,000 feet of the subject property. The appellant contends that they have been provided with insufficient evidence.

As stated above, City staff contacted the State to obtain information about the location of each licensed family daycare home. Under the Public Records Act ("PRA"), the City is bound to protect information forwarded under these conditions. The relevant PRA section states as follows:

# Attachment A

## **Government Code Section 6254.5. [Excerpts only]**

Notwithstanding any other law, if a state or local agency discloses a public record that is otherwise exempt from this chapter, to a member of the public, this disclosure shall constitute a waiver of the exemptions specified in Section 6254 or 6254.7, or other similar provisions of law. For purposes of this section, "agency" includes a member, agent, officer, or employee of the agency acting within the scope of his or her membership, agency, office, or employment. ...

This section, however, shall not apply to disclosures: ...

(e) Made to a governmental agency that agrees to treat the disclosed material as confidential. **Only persons authorized in writing by the person in charge of the agency shall be permitted to obtain the information. Any information obtained by the agency shall only be used for purposes that are consistent with existing law.**

Typically, once a confidential record is disclosed, the disclosure constitutes a waiver of the privilege to keep the record confidential. However, there is a specific exemption when confidential records are shared between agencies. The City is bound by the State's confidentiality request. The State of California only agreed to share its list of licensed family daycare homes, on the condition that the City keep the list confidential. The City does not have the right to turn over the licensed daycare list to any person, however, individual daycare operations may be disclosed out of an abundance of caution and in order to provide a full and open opportunity for the appellant to understand the reason staff denied the zoning clearance permit, and to allow the appellant to respond accordingly.

Notwithstanding the confidentiality of the information shared with the City by DSS, applicants may have options in locating family daycare homes including: 1) canvassing their proposed location for other businesses which may prohibit their siting; 2) conducting internet research regarding daycare facilities that advertise on the internet; and 3) phoning DSS regarding daycare facilities in their community. ]

### **Public Information:**

The Notice of Public Hearing for this item was published in the May 4, 2017 edition of The East County Californian and mailed to all property owners within 500 feet of the subject property.

As of July 12, 2017, the City has received no responses to the Notice of Public Hearing. At the time of the public hearing, staff will provide the City Council with any additional written comments that may be received after the distribution of the staff report.

### **Conclusion:**

[Staff recommends that the City Council conduct a public hearing and adopt a Resolution (**Attachment B**) upholding the Development Services Director determination to deny ZC1-700-0006, and denying a request to apply for a conditional use permit to establish a medical marijuana dispensary at 7309 Broadway ]



## RESOLUTION NO. [       ]

### RESOLUTION OF THE CITY COUNCIL OF THE [CITY OF LEMON GROVE UPHOLDING THE DECISION OF THE DEVELOPMENT SERVICES DIRECTOR'S DETERMINATION TO DENY A REQUEST TO APPLY FOR A CONDITIONAL USE PERMIT TO ESTABLISH A MEDICAL MARIJUANA DISPENSARY AT 7309 BROADWAY, LEMON GROVE, CALIFORNIA ]

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**WHEREAS**, on November 8, 2016, voters in the City of Lemon Grove passed Measure V, an initiative removing the City's prohibition of medical marijuana dispensaries and establishing performance standards and a permit process by which medical marijuana dispensaries may be established; and

**WHEREAS**, Measure V includes the adoption of Lemon Grove Municipal Code Chapter 17.32 which prohibits the establishment of medical marijuana dispensaries within 1,000 feet of certain protected uses, including licensed daycare facilities; and

**WHEREAS**, City staff requested and obtained a confidential list of licensed family daycare homes from the California Department of Social Services; and

**WHEREAS**, in order to obtain the confidential list of family daycare homes, City of Lemon Grove staff agreed to keep the information confidential; and

**WHEREAS**, on March 13, 2017, the City received a confidential list from the California Department of Social Services noting at least two such properties are within 1,000 feet of 7309 Broadway; and

**WHEREAS**, on March 21, 2017, after being informed verbally by staff that the subject property was within 1,000 feet of a protected use and that submittal of a zoning clearance application would result in a denial, the appellant (Marty Frank) filed ZC1-700-0006, an application to apply for a conditional use permit to establish a MMD at 7309 Broadway, Lemon Grove, CA; and

**WHEREAS**, on April 3, 2017, the Development Services Director denied ZC1-700-0006 because the proposed project site is located within 1,000 feet of two licensed family daycare homes; and

**WHEREAS**, on April 5, 2017, the appellant filed an administrative appeal of the Director's decision (AA1-700-0001), stating in part that the City has not proven there are any licensed day care facilities within 1,000 feet of the subject property; and

**WHEREAS**, Government Code Section 6254.5(e) specifically exempts government agencies from the requirement to disclose confidential information that was shared between agencies under an agreement to maintain the confidentiality of said information; and

**WHEREAS**, City staff disclosed the addresses of the two daycare facilities in question on May 3, 2017 as evidenced by the letter attached to the heading packet as Attachment "L"; and

**WHEREAS**, the appellant has failed to show that their facility is greater than 1,000 feet from a California-licensed daycare facility; and

**WHEREAS**, at the request of the applicant, on May 16, 2017, the Lemon Grove City Council continued the duly noticed public hearing to consider AA1-700-0001, an appeal of the Development Services Director's determination to deny ZC1-700-0006 until July 18, 2017; and

## Attachment B

**WHEREAS**, on July 18, 2017, the Lemon Grove City Council held a duly noticed and continued public hearing to consider AA1-700-0001, an appeal of the Development Services Director's determination to deny ZC1-700-0006; and

**WHEREAS**, the appeal of this determination is not a project and is not subject to the environmental review requirements of the California Environmental Quality Act (CEQA); and

**NOW, THEREFORE, INCORPORATING THE ABOVE STATEMENTS HEREIN, BE IT RESOLVED** that the City Council of the City of Lemon Grove hereby:

1. Denies Marty Frank's Administrative Appeal No. AA1-700-0001 based on the above-findings; and
2. Upholds the Development Services Director's April 3, 2017 determination to deny Zoning Clearance No. ZC1-700-0006, a request to apply for a conditional use permit to operate a medical marijuana dispensary, at 7309 Broadway, Lemon Grove, CA.

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## 17.32.090. Medical marijuana Dispensary Regulations

### A. Zones:

*Dispensaries* may be established by Conditional Use Permit in the Heavy Commercial (HC), Limited Commercial (LC), General Commercial (GC) and Light Industrial (LI) Zones and subject to the distance requirements. *Dispensaries* are prohibited in Mixed-Use Zones (Downtown Village Specific Plan and Central Commercial) and all residential zones (RLM, RL, RM, RMH).

### B. Distance Requirements

An application may be submitted provided the proposed facility meets the required distance measurements. For purposes of measurements, all *Dispensaries* are considered *Regulated uses* and public parks as defined at Section 12.20.030 of Lemon Grove Municipal Code, playgrounds as defined at Section 18.28.020, subdivision (v), of the Lemon Grove Municipal Code, licensed day care facilities as defined at Section 17.08.030 of Lemon Grove Municipal Code, schools as defined at California Health and Safety Code section 11362.768, subdivision (h), and alcohol and substance abuse treatment centers are considered *Protected Uses*. Measurement is made between the closest property lines of the *Premises* in which the *Regulated uses* and *Protected Uses* are located. A regulated use must not be:

1. Within 1000 feet of any other regulated use which is located either inside or outside the jurisdiction of the City,
2. Within 1000 feet from any protected use which is located either inside or outside the jurisdiction of the City.

The measurement of distance between uses will take into account natural topographical barriers and constructed barriers such as freeways or flood control channels that would impede direct physical access between the uses. In such cases, the separation distance shall be measured as the most direct route around the barrier in a manner that establishes direct access.

### C. Standards

1. **Background Check Required for *Directors* and Employees.** The *Director* and employees of a *Dispensary* must obtain a Live Scan background check through the California Department of Justice or the San Diego County Sheriff's Department prior to employment. *Directors* convicted of a serious felony, as defined in California Penal Code section 1192.7, subdivision (c), and Health & Safety Code Section 11359 (Possession for sale) within the previous ten years shall not be eligible for a license. Other potential collective employees and volunteers convicted of the crimes identified in this section in the previous five years are ineligible for employment or participation. If during employment with the *Dispensary*, a *Director* or employee is convicted of a crime identified in this section shall be immediately dismissed from employment or required to resign as a corporate board member or officer. For purposes of this section, a conviction in another state that would have been a conviction equivalent under California law to those convictions specified in this section will disqualify the person from employment or volunteering at the *Dispensary*.
2. **Security Personnel Required.** *Dispensaries* shall have at least one uniformed security guard on duty during operating hours that possess a valid Department of Consumer Affairs "Security Guard Card."
3. **Community Relations Liaison Required.** *Dispensaries* shall designate a community relations liaison (liaison) who shall be at least 18 years of age. The liaison may also be the *Director* of the *Dispensary*. To address community complaints or operational problems with the *Dispensaries*, the individual designated as the community relations liaison shall provide his or her name, phone number and email address to the following:

## Attachment C

- a. Lemon Grove City Manager,
  - b. San Diego County Sheriff's Department personnel supervising law enforcement activity in Lemon Grove
  - c. All neighbors within one hundred feet of the *Dispensary*.
4. **Inspection of *Premises*.** City Code Enforcement Officers, San Diego Sheriff's Department staff, and any other employee of the City requesting admission for the purpose of determining compliance with the standards set forth in this section shall be given access to the premise. City and Sheriff Staff shall not retain information pertaining to individual patient records viewed during an inspection, and information related to individual patients shall not be made public. Inspectors will give reasonable notice of a scheduled inspection. Unannounced inspections of a *Dispensary* may occur if City or Sheriff Department staff have probable cause that the collective is violating the law.
5. **Inspection Requirements.** In order to facilitate verification that a *Dispensary* operates pursuant to State and local laws, the following records must be maintained at the *Premises* at all times and available for inspection by City Code Enforcement Officers, San Diego Sheriff's Department staff, and any other employee of the City:
  - a. Client Records - The *Dispensary* shall keep a record of its clients. The record shall include the following and shall be maintained for a two-year period:
    - i. *Qualified patient* member's name, name of *primary caregiver* when appropriate, and name of *Licensed Physician* recommending use of *medical marijuana* for the member.
  - b. *Medical Marijuana* Records - *Dispensary* shall keep a record of its *medical marijuana* transactions. The following records shall be maintained for a two-year period and labeling shall occur as specified:
    - i. A record identifying the source or sources of all *Medical marijuana* currently on the *Premises* or that has been on the *Premises* during the two-year period preceding the current date. The record shall include the name of the cultivator or manufacturer and the address of the cultivation or manufacturing location.
    - ii. All *Medical marijuana* at the *Premises* must at all times be physically labeled with information that will allow for identification of the source of the *Medical marijuana*.
    - iii. All *Medical marijuana* at the *Premises* shall be physically labeled with the monetary amount to be charged.
  - c. Financial Records - *Dispensary* shall maintain records of all transactions involving money and/or *Medical marijuana* occurring at the *Premises*. Records shall be maintained for a two-year period preceding the current date.
  - d. Employee Records - *Dispensary* shall maintain a record of each employee/volunteer and *Director*. The record shall include name and background check verification. Records shall be maintained for a two- year period following the end of an employee's employment or *Director's* relationship with the *Dispensary*.
6. **Operations Manual.** The application for a Conditional Use Permit shall include a detailed *Operations Manual* including but not necessarily limited to the following information:
  - a. Authorization for the City, its agents and employees, to seek verification of the information contained within the application;
  - b. A description of the staff screening process including appropriate background checks;

## Attachment C

- c. The hours and days of the week the *Dispensary* will be open;
  - d. Text and graphic materials showing the site, floor plan and facilities of the *Dispensary*. The material shall also show adjacent structures and land use;
  - e. A description of the security measures located on the *Premises*, including but not limited to, lighting, alarms, and automatic law enforcement notification;
  - f. A description of the screening, registration and validation process for *qualified patients*;
  - g. A description of *qualified patient* records acquisition and retention procedures;
  - h. The process for tracking *Medical marijuana* quantities and inventory controls employed, including the source of *Medical marijuana* (on-site cultivation, processing, or plant material, or processed products, received from outside sources);
  - i. Procedures to ensure accurate record keeping, including protocols to ensure that quantities purchased do not suggest re-distribution;
  - j. Other information required by the Development Services Director.
- 7. Operating Standards.** *Dispensaries* shall comply with all of the following operating standards. In addition to these standards, the *Dispensaries* shall comply at all times with conditions outlined in the approved Conditional Use Permit and the Operational Manual.
- a. Dispensing *Medical marijuana* to an individual *qualified patient* or *primary caregiver* more than once a day is prohibited;
  - b. *Dispensaries* shall only dispense *Medical marijuana* to an individual *qualified patient* or *primary caregiver* who has a valid, verified *Licensed Physician's* recommendation, and if appropriate, a valid *Primary caregiver* designation. The *Dispensary* shall verify that the *Licensed Physician's* recommendation is current and valid;
  - c. On-site evaluation by a *Licensed Physician* for the purposes of obtaining a qualified status is prohibited;
  - d. *Dispensaries* shall display the client rules and/or regulations in a conspicuous place that is readily seen by all persons entering the *Dispensary*. The client rules and/or regulations shall include, but are not limited to:
    - i. Each building entrance to a *Dispensary* shall be clearly and legibly posted with a notice indicating that smoking, ingesting or consuming *Medical marijuana* on the *Premises* or in the vicinity of the *Dispensary* is prohibited unless specifically authorized within the governing Conditional Use Permit.
    - ii. The building entrance to a *Dispensary* shall be clearly and legibly posted with a notice indicating that persons under the age of eighteen (18) are precluded from entering the *Premises*.
    - iii. The hours of operation for an authorized *Dispensary* shall be limited to between 8:00 a.m. to 8:00 p.m. or as specified within the Conditional Use Permit.
    - iv. *Dispensaries* shall not permit the use or consumption of *medical marijuana* on-site unless specifically authorized under the Conditional Use Permit.
    - v. *Dispensaries* shall not permit the on-site display of unprocessed marijuana plants or representations of marijuana plants in any areas visible to the public;
    - vi. All signage for *Dispensaries* shall require a sign permit from the City prior to installation. Signage shall not include any terminology (including slang) or symbols

## Attachment C

for marijuana.

- vii. *Dispensaries* shall only permit the distribution of *medical marijuana* plant material and *medical marijuana* manufactured products from licensed sources as allowed by the approved Conditional Use Permit. Such distribution shall be limited to *qualified patients* or *primary caregiver*;
  - e. *Dispensaries* shall maintain on the *Premises* an on-site training curriculum capable of meeting employee, agents and volunteer training needs. The minimum training curriculum shall include professional conduct, ethics, and state and federal laws regarding patient confidentiality; specific procedural instructions for responding to an emergency, including robbery or violent incident.
  - f. *Dispensaries* shall maintain all necessary permits, and pay all appropriate taxes. *Dispensaries* shall also provide invoices to cultivators and manufacturers to ensure tax liability responsibility;
  - g. *Dispensaries* shall implement procedures as outlined in their approved *Operations Manual*;
  - h. *Dispensaries* shall submit an "Annual Performance Review Report" for review and approval by the Development Services Director. The "Annual Performance Review Report" is intended to identify effectiveness of the approved Conditional Use Permit, *Operations Manual*, and Conditions of Approval, as well as any proposed modification to procedures as deemed necessary. The Development Services Director may review and approve amendments to the approved "*Operations Manual*"; and the frequency of the "Annual Performance Review Report." *Medical marijuana* cultivation and dispensing monitoring review fees pursuant to the current Master Fee Schedule shall accompany the "Annual Performance Review Report" for costs associated with the review and approval of the report.
  - i. *Dispensaries* shall maintain 24-hour recorded video surveillance of the *Premises*. Recordings shall be retained for 30-days for inspection by City staff. City staff must provide valid cause for viewing video surveillance. City staff must ensure that patient privacy is safeguarded. Video surveillance will not be shared with law enforcement except when formally requested as part of a law enforcement investigation directly involving the *Dispensary*.
  - j. Sales of alcoholic beverages are prohibited.
  - k. Sales of tobacco and tobacco products are prohibited.
  - l. Sales of drug paraphernalia are prohibited.
  - m. The location of the *Dispensary* shall include the installation of a centrally monitored alarm system
  - n. Lighting shall be installed to adequately light the exterior and interior of the *Dispensary Premises* while in conformance with 17.24.080£.2.
8. **Source of Medical Marijuana.** A *Dispensary* shall only dispense marijuana from the following sources and this information shall be included in the *Operations Manual*:
- a. On-site Cultivation for Authorized *dispensary*. If the Conditional Use Permit authorizes limited, on-site *Medical marijuana* cultivation at the *dispensary*, on-site cultivation shall be considered an accessory use and shall not exceed twenty-five (25) percent of the *dispensaries'* total floor area and in no case exceed 1,500 square feet. In addition to these area limitations, the accessory use shall conform to the specific zone regulations, Section

## Attachment C

17.24.060 Accessory Buildings and Uses, Section 17.32.100 of this Title, and applicable Building and Fire Codes. The *Operations Manual* shall include information regarding the on-site cultivation including, but not limited to:

- i. Description of measures taken to minimize or offset energy use from the cultivation or processing of *medical marijuana* on-site; and
- ii. Description of chemicals stored or used; and
- iii. Description of any effluent discharged into the City's wastewater and/or stormwater system;

**Licensed External Source.** Until one year following the date when the California State Bureau of Medical Marijuana Regulation begins accepting applications for licenses, or sooner, if such a deadline is set by the Bureau, *Dispensaries* shall source their *medical marijuana* from cultivators and manufacturers that have obtained a local business license or equivalent document showing that the organization is operating in zoning and regulatory compliance from another jurisdiction for the *Medical marijuana* cultivation or manufacturing. One year from the date that the California State Bureau of Medical Marijuana Regulation begins accepting applications for licenses, or sooner, if such a deadline is set by the Bureau, all sources of *medical marijuana* or *medical marijuana* products sold in a *dispensary* must also have a state license for their *medical marijuana* activities.]





## **Frequently Asked Questions**

### **Where can I find the facility definitions?**

See the Glossary link at the top.

### **Where can I find out more about how facilities are regulated in California?**

Please visit the Community Care Licensing (<http://www.cclcd.ca.gov/>) website.

### **What is the best way to search?**

Select just one or a few of the available search terms. You will be able to filter your search on the Results screen.

### **Where can I find the definitions of the facility types?**

The definitions for the facility types can be found on the Glossary (<http://www.cclcd.ca.gov/res/html/glossary.htm>) page.

### **I am looking for Foster Family Homes. Why can't I find them.**

The publication of names and addresses of Foster Family Homes is restricted by law and considered confidential.

### **Why can't I find the addresses for Small Family Child Care homes (less than 8 children)?**

Because these are Child Care providers' homes, the publication of addresses is restricted. To find Small Family Child Care home providers in your area, contact the Resource and Referral Network ([http://www.rrnetwork.org/find\\_child\\_care](http://www.rrnetwork.org/find_child_care)) or call 1-800-KIDS-793. The Network can also assist you in searching for the right child care for your child and can provide you with addresses of facilities in your area.

### **Why can't I see or search on street addresses for Large Family Child Care Homes?**

For Large Family Child Care Homes, you can still search using the City, Zip and County options. To obtain the address of a Large Family Child Care Home, please contact either the State Licensing Office, the Resource and Referral Network ([http://www.rrnetwork.org/find\\_child\\_care](http://www.rrnetwork.org/find_child_care)) or call 1-800-KIDS-793.

### **Why can't I get a list of Small Family Child Care homes?**

Information related to Small Family Child Care homes is restricted by law. Small Family Child Care home information is available to provide consumer information to parents with children in care and to parents seeking child care from a local child care home.







## **CITY OF LEMON GROVE**

### Development Services Department

"Best Climate On Earth"

February 9, 2017

Michelle Hood, Office Services Supervisor I  
Community Care Licensing  
San Diego Child Care Regional Office  
7575 Metropolitan Drive #110  
San Diego, CA 92108

RE: Request for List of Small Family Daycare Homes with Addresses

Michelle:

On November 8, 2016, voters in Lemon Grove passed Measure V, which removed the City's prohibition of medical marijuana dispensaries (dispensaries). Measure V (copy attached) allows dispensaries to be established by conditional use permit (CUP) subject to certain distance restrictions. One such distance restriction states that no dispensary shall be permitted within 1,000 feet of licensed daycare facilities. Therefore, City staff needs to identify the location of family daycare homes both inside the City boundaries and outside the City boundaries within 1,000 feet. The applicable postal codes we need information for are 91945, 91977, 91941, and 92114.

Our staff is sensitive to the need for privacy at family daycare homes. Therefore, if provided we do not intend to share this information with the general public. Our goal is to use the information to prepare a map for staff use only.

Sincerely,

David DeVries, AICP  
Director of Community Development  
City of Lemon Grove

Attachments:

1. Measure V





STATE OF CALIFORNIA—HEALTH AND HUMAN SERVICES AGENCY  
**DEPARTMENT OF SOCIAL SERVICES**



February 21, 2017

Mr. David DeVries  
City of Lemon Grove  
3232 Main Street  
Lemon Grove, CA 91945

RE: Request for Confidential Child Care Facilities Data

This letter is in response to your letter request to obtain a copy of the confidential Small Family Child Care Home list, which are in-home child care facilities with 8 or fewer children enrolled, as well as the Large Family Child Care Home list, which are in-home child care facilities with 9-14 children enrolled.

In your letter, you expressed that the need for this list is to ensure that those applying for medical marijuana dispensaries are not located within 1,000 feet of a licensed daycare facility.

For your information, Health and Safety Code Section 1596.86(b) requires the Department of Social Services (DSS) to maintain the personal privacy of small family child care homes and prevent the use of lists containing their names, addresses, and other identifying information, except for administering the licensing program, facilitating the placement of children, and providing the names and addresses to resource and referral agencies funded by the Department of Education, and food and nutrition programs also funded by the Department of Education.

In consideration of your reasoning for requesting the Small Family Child Care Home list, and Child Care Licensing's administrative responsibility to protect the health and safety of its clients in care, it appears your request is in line with the mandate of the above statute.

I am including as an attachment to this letter, a copy of the fee schedule that contains the fee amount for the Small Family Child Care Home list. It also contains instructions for where to send your check.

Steven Blount of our Information Systems Division will receive a copy of this letter, so he will be aware that you have been approved to receive a copy of the list. It should be understood that the small family child care home list is to remain only in your possession, and not shared.

Thank you for your communication. If you have any questions or additional concerns, you may contact Jenni Fong, System Review Analyst at (916) 651-0264.

Sincerely,



Sheila Fleming, Manager  
Child Care Program System Administration and Support Unit




Attachment

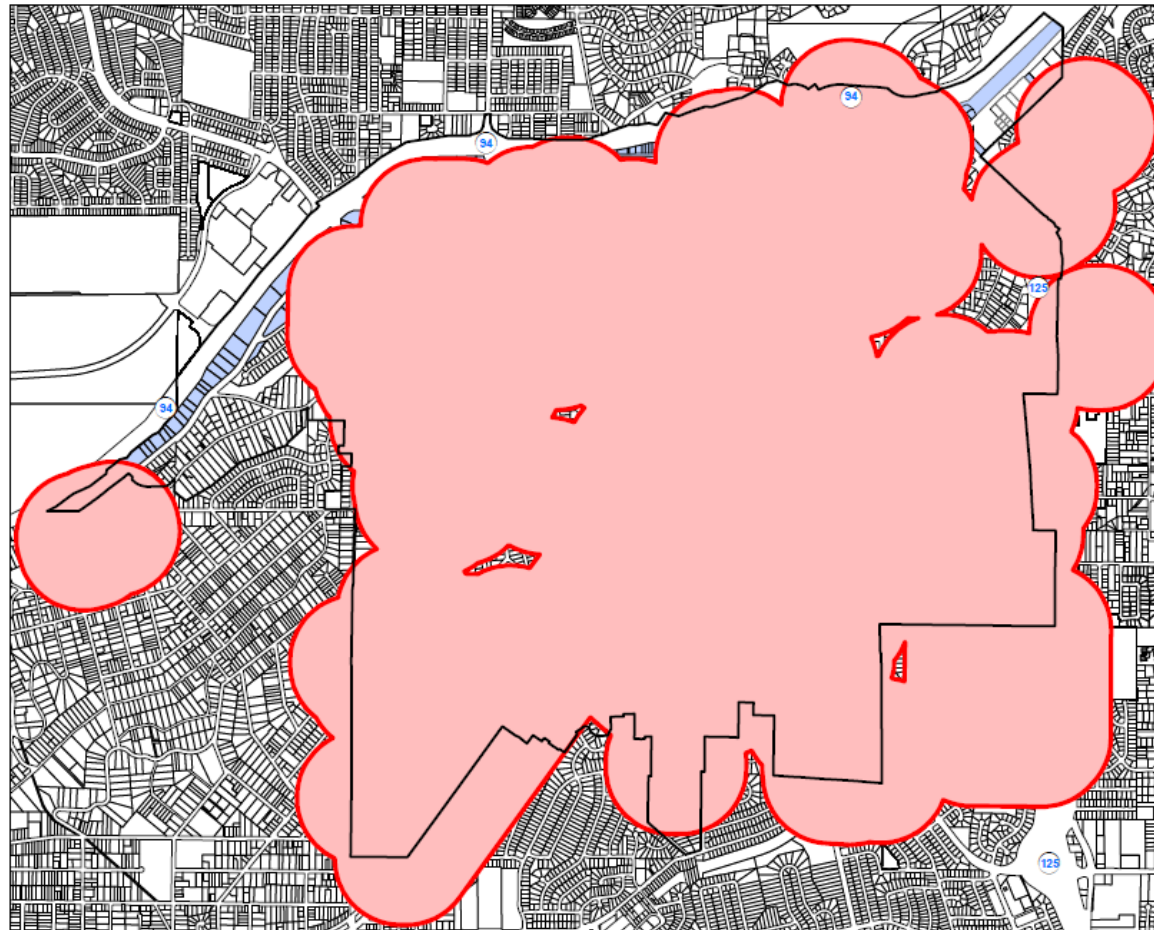
cc: Steven Blount, ISD



## Draft Lemon Grove Medical Marijuana Dispensary Zoning

### Legend

-  Lemon Grove Boundary
-  Zones Permitting Dispensaries (With Approved CUP)
-  1,000 Foot Buffer Around Protected/Regulated Uses (Dispensaries Prohibited Inside the Buffers)



### NOTES:

- 1) This map may not include all protected uses, specifically those in surrounding jurisdictions.
- 2) To ensure privacy for family daycare homes, this map intentionally obscures the exact locations of protected uses.
- 3) Map last updated on July 5, 2017

0 1,000 2,000 Feet





## PLANNING PERMIT APPLICATION

Development Services Department / Planning Division  
 3232 Main Street, Lemon Grove, CA 91945  
 Phone: 619-825-3805 Fax: 619-825-3818  
 www.lemongrove.ca.gov

### APPLICATION REQUEST- SELECT ALL THAT APPLY - (SUBJECT TO OTHER PERMIT REQUIREMENTS)

- |  |   |
|--|---|
| <input checked="" type="checkbox"/> Zoning Clearance (ZC)    | <input type="checkbox"/> Tentative Parcel Map (TPM) - 4 or fewer lots |
| <input type="checkbox"/> Pre-Application (PA)                | <input type="checkbox"/> Certificate of Compliance (CC)               |
| <input type="checkbox"/> Minor Use Permit (MUP)              | <input type="checkbox"/> Zoning Amendment (ZA)                        |
| <input type="checkbox"/> Conditional Use Permit (CUP)        | <input type="checkbox"/> Specific Plan Amendment (SPA)                |
| <input type="checkbox"/> Planned Development Permit (PDP)    | <input type="checkbox"/> General Plan Amendment (GPA)                 |
| <input type="checkbox"/> Minor Modification (MM)             | <input type="checkbox"/> Modification of _____                        |
| <input type="checkbox"/> Variance (VA)                       | <input type="checkbox"/> Time Extension for _____                     |
| <input type="checkbox"/> Boundary Adjustment/Lot Merger (BA) | <input type="checkbox"/> Appeal of _____                              |
| <input type="checkbox"/> Tentative Map (TM) - 5 or more lots | <input type="checkbox"/> Substantial Conformance Review of _____      |
| <input type="checkbox"/> Other _____                         |   |

APPLICANT: <u>Marty Frank</u>	PHONE: <u>760-443-5637</u>
ADDRESS: <u>730A Broadway</u>	FAX: _____
<u>Lemon Grove CA 91945</u>	EMAIL: <u>Martyfrank@gmail.com</u>
PROPERTY OWNER: <u>John Marks</u>	PHONE: <u>619-523-2222</u>
ADDRESS: <u>3555 Promontory</u>	FAX: _____
<u>San Diego, CA 92109</u>	EMAIL: _____
CONTACT PERSON: <u>Marty Frank</u>	PHONE: <u>760-443-5637</u>
ADDRESS: <u>7128 Miramar Rd #10</u>	FAX: _____
<u>San Diego, CA 92128</u>	EMAIL: <u>Martyfrank@gmail.com</u>

\*If applicant or property owner is a trust, partnership, or corporation, please attach record(s) of ownership listing all trustees, partners, or officers, as applicable.

PROJECT NAME: <u>Native Health</u>
PROJECT ADDRESS: <u>730A Broadway</u>
ASSESSOR PARCEL #: <u>479-092-02-00</u> SITE ACREAGE: <u>0.16</u>

### DETAILED DESCRIPTION OF PROPOSED PROJECT USE, STRUCTURE, AND IMPROVEMENT:

Medical Marijuana Retail - See attached Description

-24-

[illegible]





## **CITY OF LEMON GROVE** "Best Climate On Earth"

### Development Services Department

Date: April 3, 2017

Marty Frank  
7128 Miramar Road #10  
San Diego, CA 92128

John Marks  
3555 Promontory Street  
San Diego, CA 92109

SUBJECT: Denial of Zoning Clearance Application ZC1-700-0006 for property located at 7309 Broadway, in the City of Lemon Grove (APN:479-092-02).

Marty Frank,

On March 21, 2017, staff received the subject application to establish a medical marijuana dispensary (MMD) at the subject property in the City of Lemon Grove. The application has been denied for the following reasons, which may not be all inclusive:


- The property is located within 1,000 feet of a State-licensed family daycare home.

In order for staff to process a conditional use permit application for a MMD, the application must include all of the information required by Chapter 17.32 of the Lemon Grove Municipal Code, as well as the items listed on the City's MMD Planning Permit Checklist. Additionally, the location of the proposed MMD must comply with the zoning requirements and distance restrictions contained within Chapter 17.32. If any of the required items are missing, or if the proposed location does not meet the zoning requirements and distance restrictions, then staff cannot process a conditional use permit application. Please review the requirements of Chapter 17.32 and the MMD Planning Permit Checklist prior to submitting another application. Please also verify that the site chosen meets the distance restrictions established by Chapter 17.32. Staff's decision to deny this application may be appealed to the Lemon Grove City Council pursuant to Lemon Grove Municipal Code, Section 17.28.020(I). Appeals must be filed in writing within 10 calendar days of the date on this denial letter and must include a filing fee of \$75.00. Appeals must be filed using forms provided by the Development Services Department.

Respectfully,

David De Vries, Development Services Director



	<b>APPEAL APPLICATION &amp; REQUEST FOR PUBLIC HEARING</b>
Community Development Department / Planning Division 3232 Main Street, Lemon Grove, CA 91945 Phone: 619-825-3805 Fax: 619-825-3818 www.ci.lemon-grove.ca.us	
APPLICANT: <u>Mark Francis</u> ADDRESS: <u>7128 Miramar Rd #10</u> <u>San Diego, Ca. 92121</u>	PHONE: <u>760-443-5637</u> FAX: _____ EMAIL: <u>markfrancis@gmail.com</u>
CASE/PROJECT NUMBER: <u>2C1-700-0006</u>	
DECISION / CONDITIONS OF APPROVAL BEING APPEALED (INCLUDE CONDITION ITEM NUMBERS): <u>Property is located within 1000ft of a State-licensed dog care home</u>	
SPECIFIC REASON(S) FOR APPEAL OR REQUEST FOR PUBLIC HEARING: <u>The city of Lemon Grove has not proven there <sup>licensed</sup> are daycares within 1000ft of property at 7309 Broadwing.</u> <u>To verify public safety.</u>	
Attach additional sheets if necessary.	
<u>[Signature]</u> Applicant's Signature	<u>April 5th 2017</u> Date
TO BE COMPLETED BY PLANNING STAFF	
FILE #(s): <u>AA1-700-0001</u> DATE: <u>4-5-17</u> FEES: <u>\$75</u> RECEIPT #: <u>18296</u>	
COMMENTS and/or CONDITIONS:	
CITY OF LEMON GROVE APR 05 2017 DEVELOPMENT SERVICES	





**CITY OF LEMON GROVE**  
Development Services Department

"Best Climate On Earth"

Date: April 13, 2017

Marty Frank  
7128 Miramar Road #10  
San Diego, CA 92128

John Marks  
3555 Promontory Street  
San Diego, CA 92109

SUBJECT: Appeal hearing for denial of Zoning Clearance application ZC1-700-0006, for property located at 7309 Broadway, in the City of Lemon Grove (APN:479-092-02).

Marty Frank,

On March 21, 2017, staff received the subject application to establish a medical marijuana dispensary (MMD) at the subject property in the City of Lemon Grove. On April 3, 2017, staff denied the application because the subject property is located within 1,000 feet of a State-licensed family daycare home.

On April 5, 2017, staff received an appeal of its decision to deny the application. Staff's decisions are subject to appeal pursuant to the provisions of Lemon Grove Municipal Code, Section 17.28.020(I). The Lemon Grove City Council will consider the appeal and make a determination to grant or deny the appeal at a public hearing to be conducted on May 16, 2017.

If you have any additional supporting material you would like to submit for the appeal, please provide that information to staff at your earliest convenience.

Respectfully,

Eric Craig, Associate Planner





## **CITY OF LEMON GROVE**

### Development Services Department

"Best Climate On Earth"

Date: May 3, 2017

Marty Frank  
7128 Miramar Road #10  
San Diego, CA 92128

Elidia C. Dostal  
3170 Fourth Avenue, Suite 250  
San Diego, CA 92103

SUBJECT: Disclosure of protected uses within 1,000 feet of 7309 Broadway (APN:479-092-02); Zoning Clearance Application ZC1-700-0006, and Administrative Appeal AA1-700-0001.

Marty Frank,

This letter is in response to the administrative appeal received by the City for the denial of your zoning clearance application for a medical marijuana dispensary at the subject property. As described in the denial letter dated April 3, 2017, the application was denied because the subject property is within 1,000 feet of licensed daycare facilities.

In order to provide a full and open opportunity for you to understand the reason staff denied the permit, and to allow you to respond accordingly, we will disclose the physical street addresses of the licensed family daycare homes located within 1,000 feet of your proposed dispensary at 7309 Broadway. Those addresses are:

- 3335 Citrus Street
- 7379 Broadway

The City Council hearing for your appeal has been advertised and scheduled for Tuesday, May 16, 2017. A copy of this letter will be attached to the City Council staff report. At the hearing, you may wish to request additional time to consider this new information, or you may wish to withdraw the appeal. If you decide you want to ask the City Council for more time, please contact me as soon as possible. You can reach me at (619) 825-3806, or by email at [ecraig@lemongrove.ca.us](mailto:ecraig@lemongrove.ca.us).

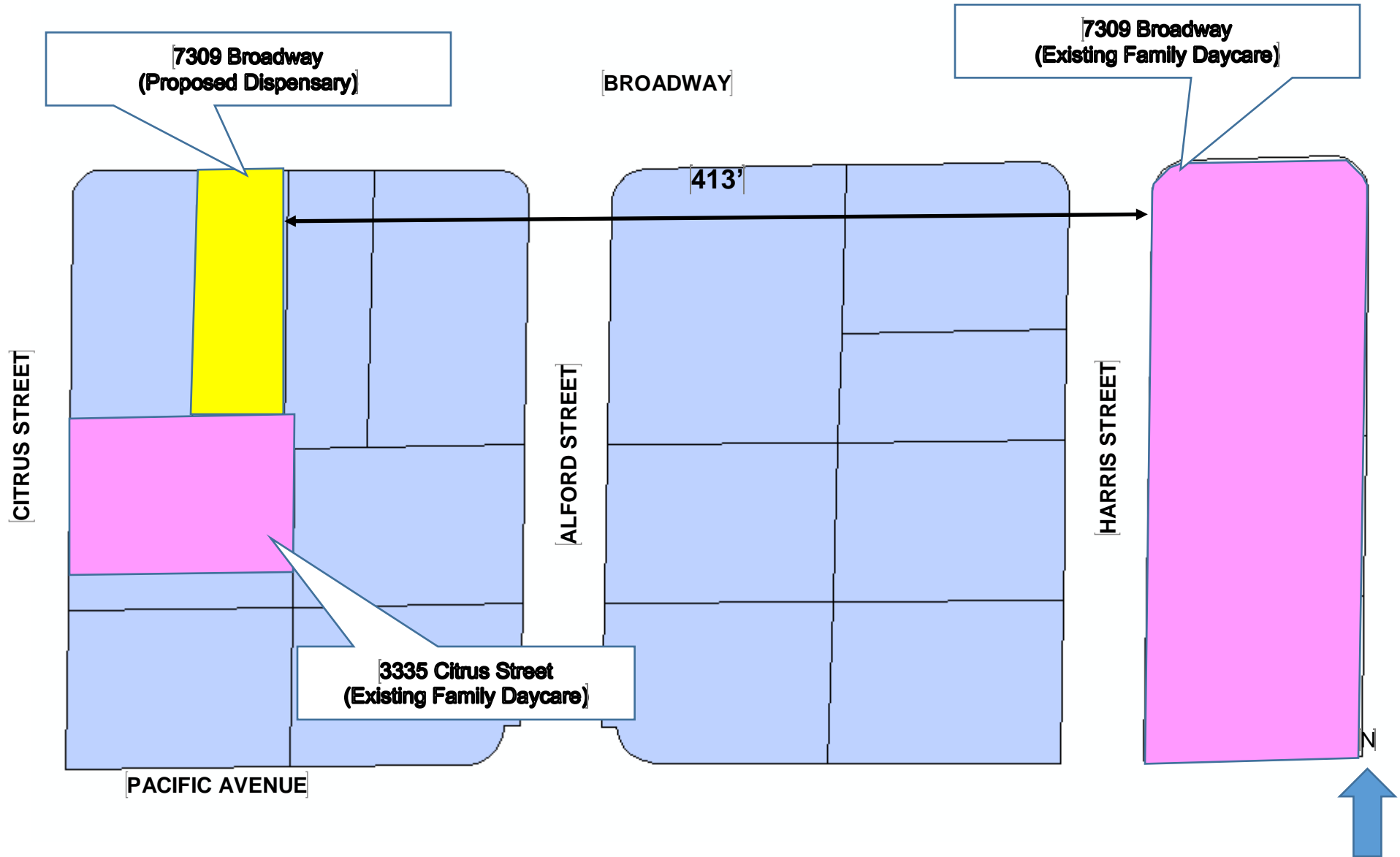
Respectfully,

  
Eric Craig, Associate Planner






## 7309 Broadway and Protected Uses





		
ADDRESS: <u>Marty Frank</u> <u>7128 Miramar Rd #10</u> <u>San Diego, Ca. 92121</u>		<u>760 443 5637</u> <u>martyanthony@gmail.com</u>
<u>201 700 0006</u>		
APPROVAL	APPEAL	NUMBERS:
<u>Property is located within 1000 ft of a State-licensed daycare home</u>		
REASON(S) <u>The city of Lemon Grove has not proven there <sup>licensed</sup> are daycares within 1000 ft of property at 7309 Broadway.</u> <u>To verify public safety.</u> <u>Additional sheets if necessary.</u>		
<u>[Signature]</u> Applicants Signature		<u>April 5th 2017</u>
STAFF <u>#(s): AAI-700 0001</u> <u>: 4-5 17</u> <u>\$75</u> <u>18296</u>		
CITY OF LEMON GROVE APR 05 2017 DEVELOPMENT SERVICES		